

## Message Text

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ACTION IO-13

INFO OCT-01 AF-08 ARA-06 EA-07 EUR-12 NEA-10 ISO-00 L-03  
FRB-03 OMB-01 ITC-01 SP-02 USIA-06 AGRE-00 AID-05  
CIAE-00 COME-00 EB-07 INR-07 LAB-04 NSAE-00 OIC-02  
SIL-01 STR-04 TRSE-00 CIEP-01 CEA-01 DODE-00 PM-04  
H-01 NSC-05 PA-01 PRS-01 SS-15 /132 W  
-----240037Z 113463 /66

R 232011Z DEC 76  
FM USMISSION USUN NY  
TO SECSTATE WASHDC 1889  
INFO AMEMBASSY ISLAMABAD  
USEC BRUSSELS 2546  
AMEMBASSY PARIS  
USMISSION GENEVA  
USMISSION VIENNA

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PARIS FOR UNESCO

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E.O. 11652: N/A  
TAGS: 31ST UNGA, ECOSOC, EGEN, SGEN  
SUBJECT: 31ST UNGA: WRAP-UP OF THE ACTIVITIES OF THE SECOND  
COMMITTEE OF WORK IN THE SECOND COMMITTEE THIS YEAR.

1. SUMMARY: THE SECOND COMMITTEE PASSED SOME 62  
RESOLUTIONS AND DECISIONS IN THIS SESSION, ALL BUT NINE  
BY CONSENSUS. WESTERN UNITY WAS SUBSTANTIALLY MAINTAINED,  
AND CONFRONTATION KEPT AT A RELATIVELY LOW LEVEL. ALL  
BUT A FEW RESOLUTIONS WERE G-77 OR LDC INITIATIVES,  
PRESENTED VERY LATE IN THE SESSION. OUR SOLE INITIATIVE,  
ON TECHNOLOGY, PASSED. THE COMMITTEE BROKE NO NEW  
POLICY GROUND, PROBABLY BECAUSE OF EXPECTATIONS ABOUT  
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THE RESOLUTS OF CIEC AND THE UNCTAD IV FOLLOW-UP, AND  
ABOUT DECISIONS OF A NEW U.S. GOVERNMENT. THE G-77  
KEPT AN APPEARANCE OF UNITY EXCEPT DURING THE FINAL  
FIGHT OVER IFAD FUNDING. PAKISTANI EFFORTS AT  
HEIGHTENING CONFRONTATION AS A MEANS OF PROMOTING THE  
BHUTTO SUMMIT PROPOSAL WERE MODERATED TOWARDS THE END

OF THE SESSION. THE EC TOOK UNIFORM POSITIONS WHEREVER POSSIBLE AND CONTINUED TO HAVE GOOD INFORMAL CONSULTATIONS WITH US. THE SOVIETS AND THEIR ALLIES SIMPLY DEFENDED THEIR OWN NARROW INTERESTS, AND RECEIVED ONE PUBLIC REBUKE FROM THE G-77; SINO-SOVIET POLEMICS WERE FEW AND LOW KEY. IN THE END, THE PAKISTANIS MAY GET SOME FORM OF THIRD WORLD MEETING, AND WITH THE G-77, HAVE HELD OPEN THE POSSIBILITY OF A RESUMED GA NEXT YEAR FOLLOWING CIEC. APART FROM THE MAJOR SUBSTANTIVE ISSUES AND IMPLICATIONS OF A REANIMATED NORTH-SOUTH DIALOGUE IN 1977, CERTAIN RECOMMENDATIONS REGARDING U.S. POSTURE AND TACTICS FOR THE NEXT GA ARE PRESENTED IN THIS MESSAGE. END SUMMARY.

2. THE WORK OF THE SECOND COMMITTEE AT THE 31ST UNGA.

THE COMMITTEE COVERED A LARGER-THAN-AVERAGE NUMBER OF RESOLUTIONS AND DECISIONS, SIXTY-TWO IN ALL. OF THESE, ALL BUT NINE WERE PASSED BY CONSENSUS -- A CONSENSUS SOMETIMES ACHIEVED AFTER ARDUOUS NEGOTIATIONS AND HEAVILY QUALIFIED BY STATEMENTS AND RESERVATIONS BY PARTICIPANTS, CHIEFLY WESTERN DELEGATIONS.

3. AS IN PREVIOUS YEARS, MOST IMPORTANT AND CONTROVERSIAL RESOLUTIONS ON ECONOMIC POLICY -- INCLUDING THOSE ON THE NORTH/SOUTH CONFERENCE (CIEC), THE NEW INTERNATIONAL ECONOMIC ORDER (NIEO), THE WORLD BANK/IDA, INTERNATIONAL DEVELOPMENT STRATEGY, IFAD, UNCTAD AND INDUSTRIAL RE-DEPLOYMENT -- WERE PRE-COOKED IN LENGTHY DEBATE WITHIN THE G-77 AND PRESENTED IN THE NAME OF THE ENTIRE GROUP. LIMITED OFFICIAL USE

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DRAFTS ON DEBT AND THE TRANSFER OF REAL RESOURCES, PRESENTED BY THE SUDAN AND THE PHILIPPINES, RESPECTIVELY, WERE THE MAJOR EXCEPTIONS. WESTERN INITIATIVES WERE FEW: THE SCANDINAVIANS HAD SEVERAL (CHILDREN'S PROBLEMS, TRIPARTITE LABOR CONFERENCE); THE CANADIANS WORKED ON HABITAT FOLLOW-UP; AND THE U.S. PRESENTED A RESOLUTION ON THE NETWORK FOR THE EXCHANGE OF TECHNOLOGICAL INFORMATION. ALL OF THESE WESTERN DRAFTS SUCCEEDED IN GAINING CONSENSUS SUPPORT, BUT NOT WITHOUT EFFORT.

4. THE SECOND COMMITTEE BROKE NO NEW GROUND IN THE POLICY AREA. THE SITUATION SURROUNDING CIEC WAS CLEARLY A MAJOR FACTOR. ALTHOUGH A NUMBER OF RESOLUTIONS WERE PRESENTED TO INFLUENCE (IN OUR VIEW, TO PREJUDICE) NEGOTIATIONS AT PARIS, THERE WAS AN UNDERLYING REALIZATION THAT THE MAJOR NORTH/SOUTH ISSUES WOULD BE DEALT WITH FIRST IN THAT FORUM AND THAT, IN EFFECT, THE ASSEMBLY WOULD HAVE TO WAIT FOR ITS FINAL DECISIONS.

IN ADDITION, THE VARIOUS POST-UNCTAD IV OPERATIONS WERE JUST GETTING UNDERWAY AND, AGAIN, THERE WAS A SENSE OF SUSPENDED JUDGMENT ON WHAT MIGHT BE ACHIEVED IN THAT FORUM.

5. THERE IS NO DOUBT THAT THE U.S. PRESIDENTIAL ELECTIONS SUBSTANTIALLY REINFORCED THE ABOVE CIRCUMSTANCES. THERE WAS WIDESPREAD UNDERSTANDING THAT NO NEW INITIATIVES COULD BE EXPECTED FROM THE U.S. GOVERNMENT THIS YEAR, COUPLED IN MANY INSTANCES WITH EXAGGERATED ANTICIPATION OF POSSIBLE FUTURE U.S. POLICY CHANGES. THE U.S. REMAINS THE PRIME G-77 TARGET AND, THOUGH THERE WERE SOME EFFORTS TO ISOLATE US ON "POLITICAL" ISSUES (I.E., THE NIEO), IT WAS IN GOOD MEASURE A PRO FORMA EXERCISE.

6. HOW THE GROUPS BEHAVED.

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ALTHOUGH THE G-77 MAINTAINED THE APPEARANCE OF A UNITED FRONT UNTIL A FINAL BLOW-UP OVER IFAD, AND, SPECIFICALLY THE FATE OF THE UN SPECIAL FUND, IN THE CLOSING DAYS OF THE COMMITTEE'S WORK, A NUMBER OF EXTERNAL FACTORS MODIFIED SOME COUNTRIES' ACTIVITIES. MOST IMPORTANT, PAKISTAN CONTINUED ITS STRATEGY OF USING CONFRONTATION TO GAIN SUPPORT FOR PRESIDENT BHUTTO'S THIRD WORLD SUMMIT PROPOSAL. THIS APPROACH CONSISTED IN ASSERTING THAT NO REAL PROGRESS HAD BEEN MADE IN IMPLEMENTING ANY OF THE DECISIONS REACHED AT THE SIXTH AND SEVENTH SPECIAL SESSIONS BECAUSE OF FOOTDRAGGING BY DEVELOPED COUNTRIES. PAKISTAN'S POSITION AS SPOKESMAN FOR THE G-77 GAVE IT A SPECIAL ADVANTAGE FOR PURSUING THIS LINE AND, HENCE, CONTRIBUTED TO THIS YEAR'S QUOTE OF DIFFICULTIES. A COMBINATION OF HIGH-LEVEL U.S. REMONSTRATIONS, THE INFLUENCE OF G-77 MODERATES, AND PERHAPS DECISIONS IN ISLAMABAD MODERATED THIS APPROACH TOWARDS THE END OF THE SESSION. THE POSSIBILITY OF AN OIL PRICE HIKE WAS ALSO AN INFLUENCE ON SOME DELEGATIONS' POSITIONS -- FOR BETTER OR WORSE -- BUT WE HAVE NO WAY OF MEASURING THIS.

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ACTION IO-13

INFO OCT-01 AF-08 ARA-06 EA-07 EUR-12 NEA-10 ISO-00  
CIAE-00 DODE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05  
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STR-04 TRSE-00 CIEP-01 CEA-01 /132 W  
-----240044Z 113944 /66

R 232011Z DEC 76  
FM USMISSION USUN NY  
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INFO AMEMBASSY ISLAMABAD  
USEC BRUSSELS 2547  
AMEMBASSY PARIS  
USMISSION GENEVA  
USMISSION VIENNA

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7. ON THE WESTERN SIDE, COHESION WAS GENERALLY QUITE GOOD, BOTH IN NEGOTIATING CONSENSUS ON SOME RESOLUTIONS (SUCH AS ECONOMIC COOPERATION AMONG DEVELOPING COUNTRIES; WORLD BANK/IDA, UNCTAD, THE INTERNATIONAL DEVELOPMENT STRATEGY, AND UNIDO OPERATIONS) AND IN VOTING ON OTHERS ON WHICH CONSENSUS WAS NOT POSSIBLE (DEBT, TRANSFER OF REAL RESOURCES, CIEC, INDUSTRIAL REDEPLOYMENT, MIDDLE EAST ISSUES, SPECIAL FUND FOR LANDLOCKED COUNTRIES). THE ONE EXCEPTION WAS A RESOLUTION WHICH REAFFIRMED THE IMPORTANCE OF THE IMPLEMENTATION OF THE NEW INTERNATIONAL ECONOMIC ORDER. AS AN EXCEPTION TO ITS PRACTICE ON ALL OTHER RESOLUTIONS, THE U.S. DELEGATION DID NOT PARTICIPATE ON CONSULTATIONS ON THIS DRAFT,  
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WHICH LASTED SOME TWO WEEKS. IN THE END THE DRAFT WAS SUFFICIENTLY WATERED DOWN TO WIN THE APPROVAL OF MANY WESTERN DELEGATIONS. UNITED STATES FIRM OPPOSITION WAS, HOWEVER, SECONDED BY ABSTENTIONS FROM ALL THE MAJOR FINANCIAL POWERS (UK, FRG, FRANCE, JAPAN, AND ITALY), AS WELL AS BELGIUM, LUXEMBOURG (IN PLENARY) AND ISRAEL. OTHER THAN IN THE CASE OF THE CIEC RESOLUTION, WHERE G-8 DELEGATIONS MET REGULARLY,

WESTERN COOPERATION WAS BASED ESSENTIALLY ON INFORMAL CONTACTS OR SIMPLY THE DEVELOPMENT OF PARALLEL POSITIONS IN THE COURSE OF NEGOTIATIONS.

8. DESPITE A CONTINUED POLITICAL BENT TOWARDS SUPPORT FOR THE G-77, THE POSITIONS OF THE NORDIC COUNTRIES WERE MORE OFTEN ALIGNED WITH OURS THAN ONE MIGHT HAVE EXPECTED. THE E.C. NINE CONTINUED IN THE DIRECTION OF GREATER COORDINATION THEY HAVE TAKEN SINCE BEFORE THE SEVENTH SPECIAL SESSION - TRYING TO HAMMER OUT A COMMON POSITION WHEREVER POSSIBLE, AND SPEAKING THROUGH A SINGLE SPOKESMAN. THE EUROPEAN COMMISSION PER SE WAS REPRESENTED, BUT DID NOT PLAY A PRIMARY ROLE. THE ADVANCED POSITION OF THE NETHERLANDS GOVERNMENT ON MANY ISSUES (SUCH AS TRANSFER OF REAL RESOURCES, NIEO, AND REDEPLOYMENT -- WHERE THEY WERE COMPLETELY ISOLATED, EVEN FROM THE NORDICS) MADE WESTERN AND EVEN EC COOPERATION MORE DIFFICULT, PARTICULARLY SINCE THE NETHERLANDS WAS ALSO THE SPOKESMAN FOR THE COMMUNITY. IN ALL, US-EC COOPERATION CONTINUED ON ITS EXCELLENT AND COMFORTABLY INFORMAL BASIS. ON MOST ISSUES, OUR POSITION DID NOT SERVE OR AN OBSTACLE TO EC UNITY, NOR DID WE TRY TO MAKE IT SO. THE U.S. DELEGATION CONTINUED TO WORK CLOSELY WITH THOSE OF THE UK, THE FRG, AND JAPAN, AND, IN SOME CASES, CANADA AND SWEDEN.

9. THE SOVIET UNION AND ITS ALLIES DID LITTLE DURING THIS SESSION TO ENHANCE THEIR IMAGE AS FRIENDS OF THE LIMITED OFFICIAL USE

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G-77. MUCH OF THEIR RHETORIC WAS DEVOTED TO EXPLAINING WHY THEY DID NOT HAVE THE SAME OBLIGATION TO AID THE DEVELOPING COUNTRIES AS THE CAPITALIST DEVELOPED COUNTRIES DID. ON VOTING, THEY JOINED THE WESTERN COUNTRIES IN ABSTAINING ON SEVERAL RESOLUTIONS, INCLUDING CIEC, DEBT, REAL TRANSFER AND REDEPLOYMENT. IN NEGOTIATING, THEY CONFINED THEIR EFFORTS TO PROTECTING THEIR POSITION, OR THEIR POCKETBOOKS, AND OFTEN APPEARED MORE CONSERVATIVE THAN THE WEST. IN ONE INSTANCE, THEY DREW DIRECT FIRE ON THE FLOOR OF THE COMMITTEE FROM A G-77 SPOKESMAN WHO ACCUSED THEM OF BAD FAITH AND IN EFFECT ASKED THEM NOT TO PARTICIPATE IN CONSULTATIONS.

10. THE CHINESE EVIDENCED STRONG INTEREST IN ALL PROCEEDINGS, BUT CONFINED THEIR REMARKS ESSENTIALLY TO CONDEMNATIONS OF "COLONIALISM, IMPERIALISM AND HEGEMONISM". COMPARED WITH LAST YEAR, THE SINO-SOVIET PROPAGANDA BATTLE WAS DEFINITELY MUTED.

11. AN APPRAISAL OF RESULTS.

HOW CAN THE SESSION BE JUDGED? THE UNITED STATES IN PARTICULAR CAN BE PLEASED WITH THE PASSAGE OF OUR DRAFT ON THE TECHNOLOGICAL NETWORK, THUS CARRYING FORWARD AN INITIATIVE WE TOOK AT THE SEVENTH SPECIAL SESSION; WE CAN ALSO TAKE SATISFACTION FROM THE FACT THAT ASSEMBLY ACTION MADE IT POSSIBLE FOR THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT (IFAD) TO REACH ITS BILLION DOLLAR GOAL THIS YEAR. THE ASSEMBLY PASSED A RESOLUTION PROMOTING COORDINATION AMONG UN ASSISTANCE PROGRAMS ENTIRELY IN HARMONY WITH OUR VIEWS ON THE CENTRALITY OF UNDP, AND, AFTER WEEKS OF INTENSIVE BACKROOM BARGAINING, STEERED SUCCESSFULLY THROUGH THE SHOALS OF HABITAT FOLLOW-UP. ON BALANCE, WE AND OUR PRINCIPAL WESTERN LIMITED OFFICIAL USE

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PARTNERS -- THE 9, JAPAN, CANADA -- CAN BE PLEASED WITH THE SUBSTANTIAL DEGREE OF UNITY MAINTAINED THROUGHOUT THE SESSION. ABOVE ALL, WE CAN BE SATISFIED THAT CONFRONTATION WAS KEPT AT A GENERALLY LOW LEVEL (FOR THE REASONS GIVEN ABOVE) WITH NO SERIOUS EROSION IN FUNDAMENTAL WESTERN POSITIONS ON SUBSTANTIVE POLICY MATTERS.

12. THE G-77 FOUND ITS CONSULTATIVE PROCEDURES CUMBERSOME, AND ITS UNITY SOMETIMES TENUOUS. THE PAK-ISTANIS SEEM TO HAVE OBTAINED G-77 SUPPORT FOR SOME FORM OF THIRD WORLD MEETING, IF NOT NECESSARILY AT THE LEVEL OF CHIEFS OF STATE. AS FOR THE SESSION ITSELF, IT WILL ACHIEVE A RENEWED LEASE ON LIFE, IN THE FORM OF A G-77 REQUEST TO KEEP OPEN THE AGENDA ITEM DEALING WITH CIEC.

13. FINALLY, THE MISSION WISHES TO REGISTER ITS SATISFACTION WITH THE BACKSTOPPING WE RECEIVED FROM THE DEPARTMENT (IO AND EB) AND AID THROUGHOUT THE SESSION. THIS WAS PARTICULARLY NOTEWORTHY IN THE FACE OF VERY-LATE-TO-SURFACE RESOLUTIONS AND TEXTS WHICH CHANGED RAPIDLY DURING INTENSIVE CONSULTATIONS.

14. LESSONS FOR NEXT YEAR.

WHAT LESSONS CAN BE DRAWN FROM THIS YEAR'S EXPERIENCE? IN TERMS OF SUBSTANCE, IT IS CLEAR THAT THE ABSENCE OF SUSTAINED CONFRONTATION AT THIS SESSION DERIVED MAINLY FROM A SENSE OF EXPECTATION. A NEW UNITED STATES GOVERNMENT WOULD ESTABLISH ITS POLICIES, AND THE NORTH/SOUTH DIALOGUE IN PARIS,

EVEN POSTPONED, WOULD BE BOUND TO CONCLUDE ITS WORK  
BEFORE THE 32ND GA. NEXT TIME, THEREFORE, EXPECTATIONS  
WILL BE HIGHER, AND THERE WILL BE NO EXPLICIT OR  
IMPLICIT SCREEN BEHIND WHICH WE CAN HIDE. WORK ON A  
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NEW INTERNATIONAL DEVELOPMENT STRATEGY WILL BE BUT  
ONE MORE REASON FOR THE ASSEMBLY TO FOCUS ON  
BLUEPRINTS FOR THE FUTURE. THE UNITED STATES AND OTHER  
WESTERN COUNTRIES WILL BE BEST PREPARED IF THEY HAVE  
SOMETHING OF SUBSTANCE TO POINT TO OR, INDEED, TO  
PROPOSE IN THE COMMITTEE ITSELF. THE G-77 DO NOT  
NECESSARILY EXPECT DETAILED OR TECHNICAL NEGOTIATIONS ON THE  
BANKS OF THE EAST RIVER, BUT THEY WILL WANT THE ASSEMBLY  
TO ESTABLISH A RECORD OF PRINCIPLES UPON WHICH SUCH  
WORK SHOULD BE BASED. THEY WILL BE MORE INCLINED TO  
CONFRONTATION IF THEY SEE NO HOPE OF PROGRESS.

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15. ANOTHER LESSON AFFESTING SUBSTANCE THAT SEEMS TO EMERGE FROM THIS YEAR'S WORK CONCERNS THE MEANS OF EXPRESSING OUR DISAPPROVAL OF RESOLUTIONS. AT LEAST ON ECONOMIC ISSUES, IT IS CLEAR THAT THE MEMBERSHIP OF THE SECOND COMMITTEE, INCLUDING OUR ALLIES, SEE ABSTENTION AS A SUFFICIENT MEANS OF INDICATING NON-SUPPORT; IT IS NOT JUST A FORM OF "YES, BUT" BUT ALSO A REFUSAL TO SUPPORT". UNLESS IT IS A QUESTION CONCERNING ISRAEL, WE OFTEN VOTE "NO" ALONE. THE MISSION DOES NOT PROPOSE THAT WE DEPRIVE OURSELVES OF THE POSSIBILITY OF VOTING "NO". WE DO URGE, HOWEVER, THAT ONCE A BASIC POSITION HAS BEEN TAKEN ON THE U.S. INABILITY TO ACCEPT A GIVEN ECONOMIC TEXT, WE BE GIVEN THE DISCRETION TO LIMITED OFFICIAL USE

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REGISTER THIS POSITION THROUGH EITHER A "NO" VOTE OR AN ABSTENTION. EXCEPT ON TRULY VITAL ISSUES, THE MISSION SHOULD HAVE DISCRETION IN LIGHT OF SUCH LOCAL FACTORS AS WESTERN COHESION, THE DEGREE OF COMPROMISE SHOWN BY THE G-77 IN THE COURSE OF CONSULTATIONS, OUR RELATIONS WITH THE DELEGATION(S) SPONSORING A RESOLUTION, AND THE OVER ALL SITUATION IN THE ASSEMBLY. SPECIFICALLY, THE MISSION BELIEVES THAT WE WERE RIGHT TO VOTE "NO" ALONE ON NIEO. ON THE OTHER HAND, WE WOULD HAVE PREFERRED ABSTENTIONS ON DEBT, REAL TRANSFER, AND, AT LEAST FROM OUR VANTAGE POINT, THE RESOLUTION CALLING FOR A UNIDO STUDY ON REDEPLOYMENT. THIS WOULD HAVE MAXIMIZED THE APPEARANCE OF WESTERN SOLIDARITY IN FENDING OFF UNREASONABLE G-77 POSITIONS.

16. THE PRINCIPAL OPERATIVE PROBLEM FACED BY BOTH THE MISSION AND OUR BACKSTOPPERS IN STATE AID AND TREASURY DERIVED FROM THIS YEAR'S WORK METHODS. WE HAVE NOTED THAT MOST INITIATIVES CAME FROM THE G-77. MEMBERS OF THAT DISPARATE GROUP TOOK MOST OF THE SESSION TO IRON OUT TEXTS OF DRAFT RESOLUTIONS AMONGST THEMSELVES. FOR ALL BUT THE FINAL THREE WEEKS, THE DEVELOPED COUNTRIES COULD ONLY WAIT AND DUTIFULLY MAKE THEIR GENERAL DEBATE STATEMENTS (OR KEEP A DISCREET SILENCE, AS ON UNCTAD). WHEN FORMAL DRAFTS SURFACED, THE INDUSTRIALIZED COUNTRIES COULD ONLY REACT, AND HOPE TO CHIP AWAY SUFFICIENTLY AT THE DRAFTS TO MAKE THEM ACCEPTABLE, AS THE CLOCK TICKED ON. THE G-77 WERE IN THE POSITION OF MAGNANIMOUSLY OFFERING "CONCESSIONS" ON TEXTS WHICH STILL RATIFIED THEIR BASIC APPROACH.

17. MUCH OF THIS IS IN THE NATURE OF THE GAME:



THE G-77 SEE THE GENERAL ASSEMBLY AS THEIR ECONOMIC FORUM PAR EXCELLENCE, WHILE THE INDUSTRIALIZED COUNTRIES PREFER SUBSTANTIVE DISCUSSIONS TO BE HELD ELSEWHERE. WE CAN, OF COURSE, URGE THE G-77 TO GET ON WITH LIMITED OFFICIAL USE

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THEIR INTERNAL CONSULTATIONS SOMEWHAT FASTER. WE SHOULD, HOWEVER, CONSIDER TWO OTHER ALTERNATIVES AS WELL: --

A. THE INDUSTRIALIZED COUNTRIES SHOULD CONSIDER INITIATING MORE TEXTS ON THEIR OWN, EITHER INITIATIVES WE FAVOR OR COUNTER-DRAFTS FOR TACTICAL PURPOSES. ALTHOUGH WE SHOULD NOT BE DISCOURAGED FROM DOING SO BY A FEAR OF THEIR REJECTION, IT SHOULD ALSO BE CLEAR THAT SUCH PROPOSALS CAN BE TAKEN SERIOUSLY ONLY IF THEY CONTAIN SOME REAL CONTENT OF INTEREST TO THE DEVELOPING COUNTRIES. SOME SUCH RESOLUTIONS MAY BE IN THE REALM OF SCIENTIFIC AND TECHNICAL COOPERATION OR IN AGRICULTURE, WHERE THE WEST HAS MUCH TO OFFER OF A NON-POLITICAL NATURE. BUT THIS NEED NOT BE ALL. WE MIGHT AT LEAST CONSIDER USING THE UNITED NATIONS AS A FORUM AT LEAST FOR LAUNCHING NEW RESPONSES TO THE MORE GENERAL ECONOMIC PROBLEMS OF THE DEVELOPING COUNTRIES. IF WE HAVE THE INITIATIVE, WE MIGHT STILL BE ABLE TO CALL FOR THE ACTUAL NEGOTIATIONS TO TAKE PLACE IN MORE LIMITED GROUPS.

B. WE SHOULD CONSIDER ATTEMPTING TO DRAW THE G-77 INTO MORE CONSTRUCTIVE DEBATE (AS OPPOSED TO HONING OF TEXTS) ON FOLLOW-UP TO THE DECISIONS OF THE SEVENTH SPECIAL SESSION, AN AGENDA ITEM WHICH RECEIVED ONLY LIP SERVICE THIS YEAR.

18. LAST, BUT NOT LEAST, AN INORDINATE AMOUNT OF TIME IN THE SECOND COMMITTEE WAS SPENT HAGGLING OVER TEXTUAL REFERENCES TO THE "NEW INTERNATIONAL ECONOMIC ORDER" AND RELATED MATTERS. IN ALMOST ALL CASES THE UNITED STATES WAS THE ONLY WESTERN DELEGATION THAT CONSIDERED THESE TEXTUAL REFERENCES ALONE SUFFICIENT REASON TO REJECT A TEXT. THE MISSION IS OF COURSE NOT REPEAT NOT RECOMMENDING THAT WE ENBRACE OR ACQUIESCE LIMITED OFFICIAL USE

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IN EITHER THE DOCTRINE OR THE OBJECTIONABLE PARTS OF THE NIEO PROGRAM. WE REMAIN FIRMLY OF THE VIEW THAT

THE UNITED STATES SHOULD DEFEND ITS OWN VALUES AND  
APPROACH; SEEK TO SET IDEOLOGICAL DISPUTE ASIDE; AND  
WORK FOR GENUINE SUBSTANTIVE PROGRESS ON ISSUES THAT  
WILL HELP DEVELOPING COUNTRIES AND CONTRIBUTE TO THE  
KIND OF OPEN INTERNATIONAL ECONOMIC SYSTEM WE WANT.  
NEVERTHELESS, WE HOPE THAT, PRIOR TO THE SUMMER  
ECOSOC SESSION, IF NOT BEFORE, THE DEPARTMENT WILL  
REVIEW ITS APPROACH ON TEXTUAL REFERENCES TO SEE WHETHER THERE  
IS NOT A BETTER AND LESS TIME-CONSUMING MEANS  
OF KEEPING THE RECORD CLEAR ON THIS ISSUE.  
BENNETT

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** UNGA RESOLUTIONS, INTERNATIONAL ORGANIZATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 23 DEC 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** morefirh  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976USUNN06355  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760471-0781  
**From:** USUN NEW YORK  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Line Count:** 504  
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**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 10  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** morefirh  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 30 MAR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <30 MAR 2004 by hartledg>; APPROVED <06 APR 2004 by morefirh>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** 31ST UNGA: WRAP-UP OF THE ACTIVITIES OF THE SECOND COMMITTEE OF WORK IN THE SECOND COMMITTEE THIS YEAR.  
**TAGS:** EGEN, SGEN, UNGA, ECOSOC  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006